

Yearbook on the African Union

Volume 2 (2021)

# Yearbook on the African Union

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# Yearbook on the African Union

*Volume 2 (2021)*

*Edited by*

Ulf Engel



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# Foreword

This is the second edition of the *Yearbook on the African Union* (YBAU). It is befitting that this Yearbook is being published during the twentieth anniversary of the founding of the African Union (AU), a momentous event in the annals of African integration. More significant, the anniversary underscores the need for knowledge production about the AU that is accessible to both academic and policy audiences. The anniversary also coincides with growing disenchantment across Africa regarding the ability of African regional institutions to deliver on their many promises. Such a context is increasing the demand for knowledge that not only benefits scholars but also informs policy-makers in helping to manage the expectations about their roles. Drawing on the successful inauguration in 2021 of the first Yearbook, this Yearbook continues to be an academic project that provides in-depth evaluation and analysis of the AU as an institution, its processes, and its engagements. With the conviction that understanding the annual workings of the AU furnishes perspectives that 'insiders' should find useful, it also speaks to the wider policy and practitioner constituency. Despite the challenges of establishing a yearbook as an academic resource that appeals to both scholarly communities as well as policy-makers, the richness of the contributions demonstrate the careful straddling of the two domains.

For consistency, this Yearbook retains the previous organisation of chapters and thematic areas. The first part presents a synoptic overview that examines the leadership of a compelling continental issue-area (in this respect, financial and institutional reforms), a rendering of the overall state of the union, and an investigation into the performance of the holder of the position of chairman of the AU in the particular year. Since the leadership of issue-areas and the holders of the chair are bound to change every year, the Yearbook's annual coverage provides an interesting, comparative perspective that should be useful to academics and policy-makers. Moreover, it is extremely valuable that the Yearbook investigates these two dimensions in order to highlight distinctive policy issues that animate the AU and the leadership that propels them. The second part reflects upon both changes and continuities in the thematic areas that inform each Yearbook. The chapters on education, science, and technology; governance; health; infrastructure; peace and security; as well as women and youth remain the same from the previous year, and the authors are also the same. For the chapters on regional integration and trade as well as strategic partnerships, new authors joined the enterprise. For the authors, this continuity facilitates

delineating core trends in each theme across the years while helping to avoid repetitions. The final part is critical for highlighting knowledge production through books review of various works that have contributed to deepening an understanding of continental affairs.

*Linnéa Gelot, Cheryl Hendricks, Gilbert M. Khadiagala, Paul Nugent, and Thomas Kwasi Tieku (Editorial Board)*



## Acknowledgements

At Brill, my sincere thanks go to Joed Elich, acquisition editor for African studies as well as Middle East and Islamic studies (and many other things), and Franca de Kort, assistant editor. Again, you have facilitated a very smooth production of the Yearbook for which I am extremely grateful.

My deepfelt thanks also go to the members of the editorial board – Linéa Gelot, Cheryl Hendricks, Gilbert M. Khadiagala, Paul Nugent, and Thomas Kwasi Tiekou – for keeping an eye on quality and guiding me where necessary.

Regarding the annual interview, I am greatly appreciative of Ambassador Alexandre T. Ratebaye, deputy chief of staff the of the African Union Commission, for taking the time to reflect on the Union's ongoing institutional and financial reforms at a very crucial moment in the history of the organisation, just following the extraordinary summits on the humanitarian challenges the African continent is facing as well as the menace of terrorism and unconstitutional changes of government (Malabo, Equatorial Guinea, 27–28 May 2022).

The book review section has again been managed by Katharina P.W. Döring and Jens Herpolsheimer. I owe them for their dedicated efforts and reliability. I would especially like to thank Forrest Kilimnik, whose copy-editing was incredibly systematic, based on a long experience with similar projects. The routines developed during the first round of the Yearbook in 2021 seem to be working. And, as always, all remaining typos and glitches are mine and mine alone (and there have been a couple in the first volume and, no doubt, there will be some in this one, too).

Finally, my deepfelt thanks go to the contributors of the Yearbook: you are my academic heroes! I know that writing these chapters is a somewhat painful exercise for all of us. It was not until after the first issue of the Yearbook that I realised how much work it takes to deliver these chapters, with little immediate reward in our community. But I am convinced that together we are building an important knowledge base on the African Union that is serving a broader audience.

If you, as a reader, have any critical comment and/or suggestion on the *Yearbook on the African Union*, please feel free to get in touch: [uengel@uni-leipzig.de](mailto:uengel@uni-leipzig.de).

*Ulf Engel*

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# Acronyms

ABC	African Business Council
ACCORD	African Centre for the Constructive Resolution of Disputes (Durban)
ACDEG	African Charter on Democracy, Elections and Governance
ACERWC	African Committee of Experts on the Rights and Welfare of the Child
ACHPR	African Commission on Human and Peoples' Rights (Banjul)
ACLED	Armed Conflict Location & Event Data Project (Grafton WI)
ACP	Africa, Caribbean, Pacific countries
ACTS	Artemisinin-based combination therapies
ADF	Allied Democratic Forces (DRC)
AfCFTA	African Continental Free Trade Area
AfCHPR	African Court on Human and Peoples' Rights (Arusha)
AfYWF	African Young Women Fellowship
AfDB	African Development Bank (Abidjan)
Afreximbank	African Export–Import Bank (Cairo)
Africa CDC	Africa Centres for Disease Control and Prevention (Addis Ababa)
AfSA	African Space Agency (Cairo)
AfSEM	African Single Electricity Market
AGA	African Governance Architecture
AGA–SP	(EU) AGA Support Project
AGA–YES	AGA–Youth Engagement Strategy
AGOA	African Growth and Opportunity Act (United States)
AGP	African Governance Platform
AGR	Africa Governance Report
AIDS	acquired immunodeficiency syndrome
ALM	African Leaders Meeting
AMA	African Medicines Agency
AMISOM	AU Mission in Somalia (Mogadishu)
AMSP	African Medicines Supply Platform
ANC	African National Congress (South Africa)
ANFCST	African No Fault Compensation Scheme Trust
AOB	any other business
AOSTI	African Observatory in Science, Technology and Innovation
APF	(EU) African Peace Facility
APRM	African Peer Review Mechanism
APSA	African Peace and Security Architecture
ARBE	AUC Department of Rural Development, Blue Economy, and Sustainable Environment
ARIA	Assessing Regional Integration in Africa

ASCRST	African Centre for the Research and Study of Terrorism (Algiers)
ASF	African Standby Force
ASRIC	African Observatory in Science Technology and Innovation Council
AU	African Union (Addis Ababa)
AUABC	AU Advisory Board on Corruption
AUBP	AU Border Programme
AUC	AU Commission
AUCIL	AU Commission on International Law
AUDA	AU Development Agency–NEPAD
AUSA	AU Staff Association
AUSM	AU Support Mechanism
AUTJP	African Union Transitional Justice Policy
AUTSTG	AU Technical Support to The Gambia
AUYVC	AU Youth Volunteer Corp
AU–3S	AU Smart Safety Surveillance (AU-3S) programme
AVAT	African Vaccines Acquisition Trust
AVATT	African Vaccine Acquisition Task Team
AWHF	African World Heritage Fund
AYC	African Youth Charter
A <sub>3</sub>	the three African non-permanent UNSC members
BASE	OAU African Bureau for Science and Education
BOCONGO	Botswana Council for Non-Governmental Organisations
BRI	Belt and Road Initiative
B <sub>3</sub> W	Built Back Better World
CAR	Central African Republic
CEMAC	Economic and Monetary Community of Central Africa (N'Djamena)
CEN-SAD	Community of Sahel-Saharan States (Tripoli)
CEO	chief executive officer
CESA 16–25	Continental Education Strategy for Africa 2016–2025
CEWS	(AU) Continental Early Warning System
CHR	Centre for Human Rights (Pretoria)
CID	Council for Infrastructure Development
CIEFFA	AU International Centre for Girls and Women Education in Africa
COMESA	Common Market for Eastern and Southern Africa (Lusaka)
COPAX	Council for Peace and Security of Central Africa (Libreville)
COP26	UN Climate Conference of the Parties (Glasgow, United Kingdom)
COVAX	Covid-19 Global Vaccine Access
Covid-19	coronavirus disease
CPC	Coalition of Patriots for Change (CAR)
CRF	(WPS) Continental Result Framework
CSAR	(APRM) Country Self-Assessment Report

CSDP	(EU) Common Security and Defence Policy
CSOS	civil society organisations
CT	counter-terrorism
C10	Committee of Ten Ministers of Finance
C10	Committee of Ten Heads of State and Government (EST champions)
DA	Democratic Alliance (South Africa)
DDR	disarmament, demobilisation, and reintegration
DPA	Department of Political Affairs
DRC	Democratic Republic of Congo
DTS	Digital Transformation Strategy for Africa (2020–2030)
EAC	East African Community (Arusha)
EAP	Encyclopaedia Africana Project
EASF	East African Standby Force
ECCAS	Economic Community of Central African States (Libreville)
ECOSOCC	Economic, Social and Cultural Council
ECOWAS	Economic Community of West African States (Abuja)
EO	African Earth Observation
EOM	election observation mission
EPA	Economic Partnership Agreement
EPF	European Peace Facility
ERM	Early Response Mechanism
EST	education, science, and technology
ESTI	AUC Department of Education, Science, Technology, and Innovation
ETIM	AUC Department of Economic Development, Trade, Industry and Mining
EU	European Union (Brussels)
EUAM	EU civilian advisory mission
EUBAM	EU border assistance mission
EUCAP	EU civilian capacity-building mission
EUTM	EU military training mission
EU PSC	EU Political and Security Committee
EU TA	EU technical assistance
FDLR	Forces démocratiques de libération du Rwanda
FGM	female genital mutilation
FGS	Federal Government of Somalia
FMS	Federal Member States (Somalia)
FOCAC	Forum for China–Africa Cooperation
FTA	Free Trade Area
FY	financial year
F15	Committee of Fifteen Ministers of Finance
GAP	Government Action Plan

GBV	gender-based violence
GDP	gross domestic product
GERD	Grand Ethiopian Renaissance Dam (Ethiopia)
GEWE	AU Strategy for Gender Equality and Women's Empowerment
GMA	Great Museum of Africa (Algiers)
GMES	Global Monitoring for the Environment and Security
GNU	government of national unity
GIZ	Deutsche Gesellschaft für Internationale Zusammenarbeit (GIZ) GmbH/German Corporation for International Cooperation GmbH (Eschborn, Germany)
G5	G5 Sahel Joint Force
G7	Group of Seven (Canada, France, Germany, Italy, Japan, the United Kingdom, and the United States as well as the European Union)
G20	Group of Twenty
HHS	AUC Department of Health, Humanitarian Affairs, and Social Development
HIV	human immunodeficiency viruses
HRISA	Health Research and Innovation Strategy for Africa
HRO	human rights observer mission
IAFS	India Africa Forum Summits
ICA	Integrated Corridor Approach
ICGLR	International Conference for the Great Lakes Region (Bujumbura)
ICJ	International Court of Justice (The Hague)
ICOYACA	(AfcFTA) Independent Continental Youth Advisory Council
ICT	information and communication technologies
IDEA	International Institute for Democracy and Electoral Assistance (Stockholm)
IDPS	internally displaced persons
IEDS	improvised explosive devices
IGAD	Intergovernmental Authority on Development (Djibouti)
IMF	International Monetary Fund (Washington DC)
IPED	Pan-African Institute for Education for Development (Abidjan)
IPSS	Institute for Peace and Security Studies (Addis Ababa)
ISS	Institute for Security Studies (Pretoria)
ISWAP	Islamic State West Africa Province
I+E	AUC Department of Infrastructure and Energy
JAES	Joint Africa–EU Strategy
JEGS	Joint Africa–EU Expert Groups
JFA	Joint Financing Agreements
JMC	Joint Military Commission
LAS	League of Arab States (Cairo)

LCB	Lake Chad Basin
LCBC	Lake Chad Basin Commission (N'Djamena)
LDCS	Least Developed Countries
LPDF	Libyan Political Dialogue Forum
LRA	Lord's Resistance Army
LTMC	Local Transition Monitoring Committee
MBRF	Mohammed Bin Rashid Al Maktoum Knowledge Foundation (Dubai)
MBRS	Merit Based Recruitment System
MENA	Middle East and North Africa
MFF	Multiyear Financial Framework
MILOB	military observer mission
MINUSCA	UN Multidimensional Integrated Stabilization Mission in the CAR
MINUSMA	UN Multidimensional Integrated Stabilization Mission in Mali
MINURSO	UN Mission for the Referendum in Western Sahara
MISAHHEL	Mission de l'Union africaine pour le Mali et le Sahel
MNJTF	Multinational Joint Task Force (N'Djamena)
MONUSCO	UN Organization Stabilization Mission in the DRC
MOUACA	Military Observers Mission to the Central African Republic
MSC	(AU) Military Staff Committee
MYCM	Mid-Year Coordination Meeting
NAM	Non-Aligned Movement
NAP	national action plan
NARC	North African Regional Capability
NEPAD	New Partnership for Africa's Development
NGC	(APRM) National Governing Council
NGOS	non-governmental organisations
NTC	National Transition Council
OAU	Organisation of African Unity (Addis Ababa)
OECD	Organisation for Economic Co-operation and Development (Paris)
OIF	Organisation Internationale de la Francophonie (Paris)
OSE	Office of the Special Envoy
PAIPO	Pan African Intellectual Property Organization
PAP	Pan-African Parliament (Midrand, South Africa)
PAP	PIDA Priority Action Plan
PAPR-CAR	Political Agreement for Peace and Reconciliation in the CAR
PAPS	AUC Department of Political Affairs, Peace and Security
PAU	Pan African University (Yaoundé)
PAUVEU	Pan African Virtual and E-University
PAUWES	PAU Water, Energy Sciences and Climate Change (Tlemcen, Algeria)
PAVM	Partnerships for African Vaccine Manufacturing
PCRD	post-conflict reconstruction and development

PIDA	Programme for Infrastructure Development in Africa
PLO	Palestine Liberation Organization
PMC	(AUC) Promotion and Mobility Committee
PMPA	Pharmaceutical Manufacturing Plan for Africa
PQL	PIDA Quality Label
PRC	Permanent Representatives Committee
PSC	Peace and Security Council
PSD	Peace and Security Department
PSOs	Peace Support Operations
PwC	PricewaterhouseCoopers
RACC	(EU) Regional Advisory and Coordination Cell for the Sahel
RCI–LRA	Regional Co-operation Initiative for the Elimination of the LRA
RECS	Regional Economic Communities
RMS	Regional Mechanisms for Conflict Prevention, Management and Resolution
RoO	rules of origin
RSC	(AUC) Recruitment and Selection Committee
RVS	regional value chains
R&D	research and development
R–ARCSS	Revitalised Agreement for the Resolution of Conflict in South Sudan
SAATM	Single African Air-Transport Market
SACU	Southern African Customs Union (Windhoek)
SADC	Southern African Development Community (Gaborone)
SADR	Sahrawi Arab Democratic Republic
SAIIA	South African Institute for International Affairs (Johannesburg)
SAMIM	SADC Mission in Mozambique
SARS-CoV-2	severe acute respiratory syndrome – coronavirus
SDC	Swiss Agency for Development and Cooperation (Bern)
SDGS	Sustainable Development Goals
SDGEA	Solemn Declaration on Gender Equality in Africa
SGBV	sexual and gender-based violence
SIDA	Swedish International Development Cooperation Agency (Stockholm)
SMES	small and medium-sized enterprises
SPLM–IO	Sudan People’s Liberation Movement-in-Opposition
SPLM–N	Sudan People’s Liberation Movement–North
SPS	sanitary and phytosanitary
SRSG	special representative of the UN secretary-general
SSR	security sector reform
STISA 2024	Science, Technology and Innovation Strategy for Africa
STC	specialised technical committee
SCT–CITC	STC on Communication and ICT



STC-EST	STC on Education, Science and Technology
STC-HPDC	STC on Health, Population and Drug Control
STC-ICT	STC on Communication and Information Communications Technology
STC-TTIIET	STC on Transport, Transcontinental and Interregional Infrastructure, Energy and Tourism
STC-TIM	STC on Trade, Industry and Minerals
STG	Silencing the Guns
STR	simplified trade regime
STRC	Scientific, Technical, Research Commission
SVIS	shared value instruments
TERM	technical early response mission
TICAD	Tokyo International Conference on African Development
TPLF	Tigray People's Liberation Front (Ethiopia)
TVET	Technical and Vocational Education and Training
UAE	United Arab Emirates
UCG	unconstitutional change(s) of government
UEMOA	West African Economic and Monetary Union (Ouagadougou)
UMA	Arab Maghreb Union (Rabat)
UN	United Nations (New York)
UNAIDS	Joint United Nations Programme on HIV/AIDS (Geneva)
UNAMID	AU-UN Hybrid Operation in Darfur
UNCTAD	UN Conference on Trade and Development (Geneva)
UNDP	UN Development Programme (New York)
UNECA	UN Commission for Africa (Addis Ababa)
UNESCO	UN Educational, Scientific and Cultural Organization (Paris)
UNGA	UN General Assembly (New York)
UNICEF	UN Children's Emergency Fund (New York)
UNISFA	UN Interim Security Force for Abyei
UNMISS	UN Mission in South Sudan
UNOAU	UN Office at the African Union (Addis Ababa)
UNSC	UN Security Council (New York)
UNSCR	UNSC resolution
UNSG	UN secretary-general
USA	United States of America
VAT	value-added tax
VLP	Volunteer Linkage Platform
WAMZ	West African Monetary Zone
WGDD	(AUC) Women, Gender and Development Directorate
WGDY	(AUC) Women, Gender, Development and Youth Directorate
WHO	World Health Organization (Geneva)

WIPO	World Intellectual Property Organization (Geneva)
WPS	women, peace, and security
WTO	World Trade Organization (Geneva)
YBAU	Yearbook on the African Union
YES	(AGA) Youth Engagement Strategy
4E's	education, employment, entrepreneurship, and engagement

## Notes on Contributors

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